# City of Gary, Indiana Community Development Block Grant (CDBG-CV) CARES Act Funds Notice of Substantial Amendments to the 2016-2020 Consolidated Plan and 2019 Annual Action Plan

#### **Background:**

The City of Gary's Federal Consolidated Plan details the funding strategy for the Community Development Block Grant (CDBG), Emergency Solutions Grant (ESG) and HOME Investment Partnerships (HOME) Grant for the periods of 2016 through 2020. The Annual Action Plan details each year within the 5-Year Consolidated Plan and outlines the implementation of annual funding - which is developed through significant public input, analyses, and planning.

The City of Gary's Citizen Participation Plan (CPP) describes the efforts that the City will take to encourage its residents to participate in developing these plans. It also provides requirements for public process when a "Substantial Amendment" to the Annual Action Plan is proposed. The following changes constitute a Substantial Amendment and require Public Notice as described in the CPP:

- A significant change to an activity's funding priorities or procedures for distribution of funds.
- Funding of a new activity not previously described in the Annual Action Plan.
- Substantial change in the scope, purpose, location or beneficiary of an activity.
- Increases (by the greater of 10% change) of the total allocation of the City for the year.

However, due to COVID-19, the United States Department of Housing and Urban Development (HUD) has issued guidance that waives the Citizen Participation Plan requirements for entitlement recipients, provided that: (1) no fewer than five days are provided for public comment; and, (2) reasonable notice and the opportunity to comment is provided.

Additionally, HUD has awarded supplemental funding through the Coronavirus Aid, Relief, and Economic Security Act (CARES Act) that requires programming in the 2019 Annual Action Plan.

#### **Proposed Substantial Amendment:**

The City of Gary is proposing the following amendment to the 2019 Annual Action Plan in order to add supplemental Community Development Block Grant (CDBG-CV) funding (as established by the CARES Act) in the amount of \$1,974,302.

| Summary of Activities                      |                        | Project Description  |  |  |  |
|--|------------------------|--|--|--|--|
| Project Name:                              | Aperion Tolleston Care | Award \$150,000 in CDBG Public Services funding  |  |  |  |
|  | COVID-19 Recovery Unit | made available by the CARES Act to prevent the   |  |  |  |
| Funding:                                   | CDBG-CV                | spread of COVID-19 by providing Protective Personal  |  |  |  |
| Original Amount:                           | \$150,000              | Equipment & Hazard Pay to staff working with   |  |  |  |
| Additional Amount:                         | \$0                    | elderly COVID-19 patients at the nursing facility located at 2350 Taft St., Gary, Indiana. |  |  |  |
| Total:                                     | \$150,000              |  |  |  |  |
| National Objective: LMC (Presumed Benefit) |                        | Approximately 120 elderly persons will benefit.  |  |  |  |
| Matrix Code/Citation:                      | 05A Senior Services    |  |  |  |  |
|  | 24 CFR 570.201(e)      |  |  |  |  |

| Summary of Activities |                               | Project Description   |  |  |  |
|-----------------------|-------------------------------|---|--|--|--|
| Project Name:         | Church of God In Christ, Inc. | Award \$5,000 in CDBG Public Services funding made  |  |  |  |
|                       | Food Pantry                   | available by the CARES Act to respond to the COVID-   |  |  |  |
| Funding:              | CDBG-CV                       | 19 pandemic to provide food and other household   |  |  |  |
| Original Amount:      | \$5,000                       | necessities. The church is located at 5718 W. 9 <sup>th</sup>   |  |  |  |
| Additional Amount:    | \$0                           | Ave., Gary, Indiana. Approximately 100 persons will benefit.  |  |  |  |
| Total:                | \$5,000                       |   |  |  |  |
| National Objective:   | LMC                           |   |  |  |  |
| Matrix Code/Citation: | 05W Food Banks                |   |  |  |  |
|                       | 24 CFR 570.201(e)             |   |  |  |  |
| Summary of Activities |                               | Project Description   |  |  |  |
| Project Name:         | Edgewater Health COVID-19     | Award \$92,932 in CDBG Public Services funding  |  |  |  |
|                       | Testing & Prevention Primary  | made available by the CARES Act to provide PPE  |  |  |  |
|                       | Care                          | equipment, additional cleaning products to 12   |  |  |  |
|                       |                               | medical services personnel; and purchase of ID NOW  |  |  |  |
| Funding:              | CDBG-CV                       | COVID-19 Rapid Testing equipment. Approximately   |  |  |  |
| Original Amount:      | \$92,932                      | 500 elderly, severely disabled adults, victims of   |  |  |  |
| Additional Amount:    | \$0                           | domestic violence, illiterate adults, homeless  |  |  |  |
| Total:                | \$92,932                      | persons, and persons with HIV/Aids will benefit.  |  |  |  |
| National Objective:   | LMC (Presumed Benefit)        | COVID-19 testing will be provided at 3535   |  |  |  |
| Matrix Code/Citation: | 05Z Other Public Services     | Broadway, Gary, IN.   |  |  |  |
|                       | 24 CFR 570.201(e)             |   |  |  |  |
| Summary of Activities |                               | Project Description   |  |  |  |
| Project Name:         | Edgewater Health COVID-19     | Award \$43,780 in CDBG Public Services funding made available by the CARES Act to provide PPE equipment for staff and additional cleaning products for the prevention of COVID-19 at 540 Pierce St. and 1100 W. 6 <sup>th</sup> Ave., Gary, IN. Approximately 83  |  |  |  |
|                       | Adult Residential & Homeless  |   |  |  |  |
|                       | Preparedness                  |   |  |  |  |
| Funding:              | CDBG-CV                       |   |  |  |  |
| Original Amount:      | \$43,780                      |   |  |  |  |
| Additional Amount:    | \$0                           | elderly, severely disabled adults, victims of domestic violence, illiterate adults, homeless persons, and   |  |  |  |
| Total:                | \$43,780                      |   |  |  |  |
| National Objective:   | LMC (Presumed Benefit)        | persons with HIV/Aids will benefit.   |  |  |  |
| Matrix Code/Citation: | 05Z Other Public Services     |   |  |  |  |
|                       | 24 CFR 570.201(e)             |   |  |  |  |
| Summary of Activities | - In I com:                   | Project Description   |  |  |  |
| Project Name:         |                               | Award \$20,000 in CDBG Public Services funding made   |  |  |  |
| Funding:              |                               | available by the CARES Act to provide food/groceries,   |  |  |  |
| Original Amount:      | 1 -7                          | to approximately 700 senior/disabled residents of 5 Gary locations: Al Thomas, Carolyn Mosby, Genesis Towers, Glen Park, and Gardens on Carolina and also to approximately 20 victims (women/children) of domestic violence in the care of the Gary Commission for Women to help sustain them during the COVID-19 |  |  |  |
| Additional Amount:    | 7 *                           |   |  |  |  |
| Total:                | 7-0/000                       |   |  |  |  |
| National Objective:   |                               |   |  |  |  |
| Matrix Code/Citation: | 05W Food Banks                |   |  |  |  |
| 2+ Cr (( 370.201(C)   |                               | crisis and beyond.  |  |  |  |
|                       |                               | crisis and beyond.  |  |  |  |

| Summary of Activities         |                              | Project Description   |  |  |  |
|-------------------------------|------------------------------|---|--|--|--|
| Project Name:                 | Gary Public Library PPE      | Award \$27,697 in CDBG Public Services funding made   |  |  |  |
|                               | Equipment/Supplies           | available by the CARES Act to prevent the spread of   |  |  |  |
| Funding:                      | CDBG-CV                      | COVID-19 by providing Protective Personal Equipment   |  |  |  |
| Original Amount:              | \$27,697                     | and cleaning supplies to the three (3) library branches in the City of Gary. 220 W 5 <sup>th</sup> Ave.; 501 S. Lake St.; and |  |  |  |
| Additional Amount:            | \$0                          |   |  |  |  |
| Total:                        | \$27,697                     | 3953 Broadway. Approximately 76,600 persons will benefit.   |  |  |  |
| National Objective:           | LMA                          | benefit.  |  |  |  |
| Matrix Code/Citation:         | 05Z Other Public Services    |   |  |  |  |
|                               | 24 CFR 570.201(e)            |   |  |  |  |
| Summary of Activities         | · ·                          | Project Description   |  |  |  |
| Project Name:                 | Meals on Wheels of NWI       | Award \$151,853 of CDBG Public Services funding   |  |  |  |
|                               |                              | made available by the CARES Act to Meals on Wheels  |  |  |  |
| Funding:                      | CDBG-CV                      | of NWI to deliver meals through 12/31/2020, to  |  |  |  |
| Original Amount:              | \$151,853                    | prevent and respond to the spread of COVID-19   |  |  |  |
| Additional Amount:            | \$0                          | pandemic, to 413 Gary seniors, disabled, and  |  |  |  |
| Total:                        | \$151,853                    | vulnerable residents to allow them to stay in their   |  |  |  |
| National Objective:           | LMC (Presumed Benefit)       | homes; for personal protective equipment to provide   |  |  |  |
| Matrix Code/Citation:         | 05Z Other Public Services    | this service; for partial equipment cost to produce   |  |  |  |
|                               | 24 CFR 570.201(e)            | frozen meals for supplemental nutrition on weekends;  |  |  |  |
|                               |                              | for hazard pay; and for a wellness check and socialization program for clients due to the COVID-19                            |  |  |  |
|                               |                              |   |  |  |  |
|                               |                              | pandemic.   |  |  |  |
| Summary of Activities         |                              | Project Description   |  |  |  |
| Project Name:                 | The Salvation Army Gary-     | Award \$201,525 in CDBG Public Services funding made  |  |  |  |
|                               | Merrillville COVID-19 Relief | available by the CARES Act to respond to the COVID-19   |  |  |  |
| Funding:                      | CDBG-CV                      | pandemic to provide \$200,000 in rent/mortgage and  |  |  |  |
| Original Amount:              | \$201,525                    | utility payment assistance to prevent homelessness to   |  |  |  |
| Additional Amount:            | \$0                          | approximately 500 Gary households and to prevent  |  |  |  |
| Total:                        | \$201,525                    | the spread of COVID-19 pandemic by having the   |  |  |  |
| National Objective:           | LMC                          | facility cleaned in order to provide these services. The  |  |  |  |
| Matrix Code/Citation:         | 05Q Subsistence Payments     | Salvation Army is located at 4800 Harrison St., Gary, Indiana.  |  |  |  |
|                               | 24 CFR 570.207(b)(4)         | indiana.  |  |  |  |
| Summary of Activities         |                              | Project Description   |  |  |  |
| Project Name:                 | General Administration       | Award \$197,430 in General Administration funding for   |  |  |  |
| Funding:                      | CDBG-CV                      | the overall program administration, including (but not  |  |  |  |
| Original Amount:              | \$197,430                    | limited to) salaries, wages, and related costs of   |  |  |  |
| Additional Amount:            | \$0                          | grantee staff or others engaged in program  |  |  |  |
|                               |                              | management, monitoring, and evaluation.   |  |  |  |
| Total:                        | \$197,430                    | management, monitoring, and evaluation.   |  |  |  |
| Total:<br>National Objective: | \$197,430<br>N/A             | management, monitoring, and evaluation.   |  |  |  |
|                               |                              | management, monitoring, and evaluation.   |  |  |  |
| National Objective:           | N/A                          | management, monitoring, and evaluation.   |  |  |  |

#### **Analysis**

This proposal qualifies as a Substantial Amendment because it meets the following criteria:

- Substantial change in funding priorities or procedures for distribution of funds.
- A new activity using funds identified in the Consolidated Plan including program income, not previously reported in the Plan.
- Change in programs or activities identified in the Consolidated Plan if such changes exceed 10% of the total allocation of the City for the year.

#### **Public Process**

The City of Gary Community Development Division is providing notice of a Five-Day Public Comment Period as part of the HUD Public Participation Exemption Process. Additionally, one Virtual Public Hearing will be held to provide opportunities for public comment:

- October 5, 2020, City of Gary consideration of CDBG-CV Substantial Amendments adoption, 12:00
  Noon, Virtual Public Hearing Teleconference Meeting, which can be found here:
  https://gary.gov/public-notices/
- You can also view the documents on our website at <a href="https://gary.gov/community-development/consolidated-plansannual-action-planscapers/">https://gary.gov/community-development/consolidated-plansannual-action-planscapers/</a> by clicking on 2019 Annual Action Plan and then Community Development Block Grant (CDBG-CV) Cares Act Funding Substantial Amendments

The City encourages public participation in its virtual Pubic Hearing Teleconference. To receive a copy of the agenda for the Teleconference, please contact Ms. Michelle Williams in Community Development by email at <a href="mailto:mlwilliams@gary.gov">mlwilliams@gary.gov</a> or call 219-881-5075. To participate in the Virtual Public Hearing Teleconference:

- Listen to the Public Hearing Teleconference via telephone: Citizens can call-in to listen or make comments by calling 1-888-585-9008. When the Conference Room Number is requested, please enter 670-712-125 and then press the # key. Questions and comments will be received at the end of the Public Hearing Teleconference.
- 2. Written Questions/Comments: Written questions/comments will be accepted prior to or after the Public Hearing Teleconference and may also be submitted within the 5-Day Public Review and Comment Period after the date of the Public Hearing Teleconference. You may also request that your written comments/questions be read into the record at the appropriate time during the meeting. Time limits will be enforced. Therefore, written comments that are read into the record must be limited to 3 minutes. Such requests must be received by Community Development at least 48 hours in advance of the Public Hearing. Comments/questions will be incorporated into the final document and submitted to the U.S. Department of Housing and urban Development (HUD). Questions/Comments may be submitted as follows:

Via email: Ms. Michelle Williams: mlwilliams@gary.gov

Please indicate: "CDBG-CV Substantial Amendments" in the subject line.

Via Telephone: Ms. Michelle Williams (219) 881-5075

Via US Mail: Ms. Michelle Williams, Community Development

**CDBG-CV Substantial Amendment** 

401 Broadway, Suite 300

Gary, IN 46402

- 3. **Request to Speak:** If you are interested in speaking, please contact Ms. Michelle Williams to complete the Request to Speak form no later than Noon, October 2, 2020, to be placed on the participant list. Please note that the City anticipates to address any questions during the meeting. For such questions/comments, there is no need to submit a request to speak.
- 4. Special Accommodations: Anyone who requires an auxiliary aid or service for effective communication or activity of the City of Gary, Indiana, should contact Ms. Williams at least five (5) days prior to the meeting. The City of Gary, Indiana, will generally, upon request, provide appropriate aids and services leading to effective communication for qualified persons with disabilities so they can participate equally. In the City of Gary, Indiana, these aids and services include: qualified sign language interpreters, documents in Braille and other ways of making information and communications accessible to people who have speech, hearing or vision impairments.

For additional information or assistance, please contact Michelle Williams in Community Development (mlwilliams@gary.gov /219-881-5075) **prior to** the Public Hearing Teleconference.

# On page 73 of the approved 2019 Annual Action Plan, add the CDBG CARES grant project as follows:

### AP-38 Project Summary Project Summary Information Table 1 – Project Summary

| 54 | Project:                      | CDBG-CARES (2019)  |  |  |  |  |
|----|-------------------------------|--|--|--|--|--|
|    | Target Area:                  | Citywide   |  |  |  |  |
|    | Goals Supported:              | CD-3 Public Services; HO-2 Prevention and Housing  |  |  |  |  |
|    | Needs Addressed:              | Community Development and Homeless Needs   |  |  |  |  |
|    | Funding:                      | CDBG-CV: \$1,974,302   |  |  |  |  |
|    | Description:                  | The City will utilize CDBG-CV to support programs to prevent, prepare  |  |  |  |  |
|    |                               | for, and respond to the COVID-19 emergency. CDBG-CV funds will be  |  |  |  |  |
|    |                               | used to support Public Services programs that will provide meal  |  |  |  |  |
|    |                               | delivery; provide food and other household necessities; provide  |  |  |  |  |
|    |                               | rent/mortgage and utility payments to prevent individuals and families   |  |  |  |  |
|    |                               | from becoming homeless; provide PPE equipment, additional cleaning   |  |  |  |  |
|    |                               | products, and COVID-19 testing to prevent the spread of COVID-19; and provide Hazard Pay to staff working with COVID-19 individuals.  07/31/2025 |  |  |  |  |
|    |                               |  |  |  |  |  |
|    | Target Date:                  |  |  |  |  |  |
|    | Estimate the number and type  | 57,021 low income individuals/households   |  |  |  |  |
|    | of families that will benefit |  |  |  |  |  |
|    | from the proposed activities: |  |  |  |  |  |
|    | Location Description:         | Citywide (service locations vary)  |  |  |  |  |
|    | Planned Activities:           | Meal Delivery  |  |  |  |  |
|    |                               | PPE Equipment  |  |  |  |  |
|    |                               | COVID-19 Testing   |  |  |  |  |
|    |                               | Hazard Pay   |  |  |  |  |
|    |                               | Food/Groceries   |  |  |  |  |
|    |                               | Rent/Mortgage and Utility Payments   |  |  |  |  |
|    |                               | General Administration   |  |  |  |  |

# On page 28 of the approved 2019 Annual Action Plan, add the CDBG-CARES Program grant in Section AP-15 Expected Resources:

# AP-15 Expected Resources Table 5 – Expected Resources – Priority Table

| Program          | Source of           | Uses of Funds | Expected Amount Available Year 1 |                          |                                | ar 1         | Expected                                  | Narrative Description  |
|------------------|---------------------|---------------|----------------------------------|--------------------------|--------------------------------|--------------|---|--|
|                  | Funds               |               | Annual<br>Allocation:<br>\$      | Program<br>Income:<br>\$ | Prior Year<br>Resources:<br>\$ | Total:<br>\$ | Amount Available Remainder of Con Plan \$ |  |
| CDBG-CV<br>CARES | public -<br>federal |               | 1,974,302                        | 0                        | 0                              | 1,974,302    | 1,974,302                                 | Additional funding was awarded in the stated amount under the COVID-19 CARES Act. CDBG-CV funding does not require a match; however, funds will be used to prepare for, prevent, or respond to the COVID-19 pandemic issues. Memorandum issued 04/02/2020. |